APPORTIONMENT OF REPRESENTATIVES.

January 8, 1921.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed.

Mr. Siegel, from the Committee on the Census, submitted the following

REPORT.

[To accompany H. R. 14498.]

The Committee on the Census, to which was referred H. R. 14498, H. R. 15021, H. R. 15158, and H. R. 15217, providing for the apportionment of Representatives among the several States, as provided by the Constitution of the United States, respectfully reports that they have carefully considered said bills for the apportionment of Members in Congress under the Fourteenth Decennial Census, and they report back H. R. 14498 with a favorable recommendation.

This bill provides that after the 3d day of March, 1923, the House of Representatives shall be composed of 483 Members, to be assigned

to the States as follows:

Alabama Arizona Arkansas. California Colorado Connecticut Delaware. Florida Georgia Idaho Illinois Indiana Iowa. Kansas	11 1 8 16 4 6 1 4 13 2 30 13 11 8	Nebraska. Nevada. New Hampshire New Jersey. New Mexico. New York North Carolina. North Dakota. Ohio. Oklahoma. Oregon. Pennsylvania. Rhode Island. South Carolina.	6 1 2 14 2 47 12 3 26 9 4 40 3 8
Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana	11 8 4 7 18 17 11 8 16 2	South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming	3 11 21 2 2 11 6 7 12 1

Under this apportionment 23 States will retain their present number of Representatives, as follows:

Arizona. Colorado. Delaware. Florida Idaho. Indiana. Iowa. Kansas.	4 2 13 11 8	Missouri Montana Nebraska Nevada New Hampshire North Dakota Rhode Island South Dakota	16 2 6 1 2 3 3 3
Kansas Kentucky Louisiana	8 11 8	South Dakota Utah Vermont.	3 2 2
Maine		Wyoming	1

The States in which there are changes in the number of Representatives are as follows:

Alabama gains. Arkansas gains. California gains. Connecticut gains. Georgia gains. Illinois gains. Maryland gains. Massachusetts gains. Michigan gains. Minnesota gains. New Jersey gains. New Mexico gains. New York gains	1 North Carolina gains 2 1 Ohio gains 4 5 Oklahoma gains 1 1 Oregon gains 1 2 Pennsylvania gains 4 3 South Carolina gains 1 1 Tennessee gains 3 4 Virginia gains 4 1 Washington gains 1 2 West Virginia gains 1 1 Wisconsin gains 1 4 Wisconsin gains 1
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Under this apportionment no State will lose a Member.

The committee adopted a ratio of 218,986 for each Representative; the population of each State is then divided by that ratio and one Representative is assigned for each full ratio and one in addition for each major fraction thereof. The actual apportionment is based on the tables prepared by Dr. Joseph A. Hill, chief statistician, Bureau of the Census, and the tables are appended to this report. The allotment to each State of one Member for each full ratio of 218,986 and one for every major fraction thereof makes the total number of Representatives 483 without the loss of a Representative by any State.

By fixing the ratio of population to each Representative at 218,986 the average congressional district under this bill will contain 7,111 more inhabitants than the average district under the last apportionment act.

It is to be understood that two States, namely, Nevada and Wyoming, have not a population amounting to the ratio of 218,986, and each State gets a Member under the Constitution, which provides that every State shall have at least one Representative.

The committee adopted the method of allowing one Member for each full ratio and one for each major fraction thereof. It is easily understood, and is regarded by the committee as approaching as nearly a fair and uniform distribution of the House membership among the several States as can be deduced by other methods which have been suggested. "Major fractions" method has been thus defined:

The method of major fractions selects a ratio, divides this ratio into the population of the several States, and assigns an additional

Representative for each major fraction, disregarding every minor fraction.

Another method, commonly known as the method of 1850, divides the total population of the United States by the number of Representatives to be apportioned, thereby obtaining the ratio or number of people per Representative. This ratio is then divided into the population of the several States, ranks the fractions in the order of their size, and as many Representatives are assigned for fractions as is necessary to complete the number of Representatives to be apportioned. It may or may not count all the major fractions, or it may count all the major fractions and also some minor fractions.

The method adopted by this committee, as previously stated, was the major fractions methods based upon the tables which were submitted by Dr. Joseph A. Hill, chief statistician of the Census Bureau, in accordance with the method approved by Prof. W. F. Willcox, of Cornell University.

The bill provides for an increase of 48 members more than the present House.

With the exception of the apportionment of 1843, made under the Sixth Census, which made a reduction of 17 Members, there has never been a decrease since the foundation of our Government.

The one reduction just cited was made by the Senate. The House has usually been the body which has determined its own number. It is true that the only time the contrary occurred was when the Senate amended the bill in 1843.

The country is developing in population, and all over the world it has become apparent that the legislative bodies must be more representative of the people.

If it was proper and right in 1911 to fix the ratio at 211,877 when the women of the country were not voting, it must be admitted that when the ratio is fixed at 218,986 we must presume that the size of the House is being fairly increased in order to meet the new conditions which have arisen in proportion with the population.

We all know that the popular branches of legislative bodies in practically the chief countries of the world are larger in relation to population than is the House of Representatives here.

The following table taken from the Stateman's Yearbook for 1920 shows the census upon which the calculations were made:

Countries.	Census year.	Number of mem- bers in lower house.	Ratio of members to popu- lation.	Population on which ratio is based.
United Kingdom England and Wales Scotland Ireland Belgium Denmark France Germany Greece Italy Jugo Slavia (Serbia) Netherlands. Norway Portugal Rumania Spain. Sweden Switzerland	1911 1911 1911 1911 1918 1916 1919 1913 1911 1919 1918 1910 1911 1919 1910 1911 1919 1910 1918	707 528 74 105 189 140 626 423 316 508 166 100 126 164 347 417 230	70,000 70,000 43,000 40,000 21,000 66,255 130,227 16,000 86,238 66,787 18,982 36,329 50,124 47,844 25,278	45, 516, 256 7, 555, 576 2, 940, 000 41, 475, 525 55, 086, 006 4, 744, 722 36, 740, 000 14, 316, 456 6, 678, 697, 988 5, 957, 988 17, 393, 149 19, 950, 817 5, 813, 937, 000

These statistics demonstrate beyond argument that with the increase of population in this country and the growing demand that the people be brought closer and closer to their Representatives in Congress that 483 Representatives for the House of Representatives, for the greatest and most powerful Republic which the world has ever seen, is not too many.

There were approximately 4,600,000 who served in the Army and Navy during the recent war. The problem of looking after their individual cases is bound to grow, and the work which is to be handled

by each Member of the House will increase as time elapses.

In addition to being in session a longer time each year, Congress is being called upon to enact more legislation than ever, and the more closely it is enabled to respond to the demands of our people the more certain it is that legislation will meet their approval.

Below is given the membership and ratio under the different

apportionments:

Membership and ratio under several apportionments.

	Apportionment.	Year.	Members.	Ratio.
ConstitutionFirst Census			65 106	30,000
			142	33,000 35,000
			213 242	40,000 47,700
Sixth Census		1843	232 237	70, 680 93, 423
Eighth Census			243 293	127, 381 131, 425
Tenth Census		1883	332 357	151, 911 173, 901
. 1013 CI		1001	391 435	194, 182 211, 877

The committee recognizes that there is a growing sentiment throughout the country that the size of the House should be limited in number. It also recognizes at the same time that each year, following the taking of the decennial census, the question of the ratio is bound to become a subject for constant controversy. After giving very careful and thoughtful consideration to this most important question, your committee has reached the conclusion that it is wise that a constitutional amendment limiting the size of the House to 500 should be passed. Accordingly, your committee has instructed its chairman, Representative Siegel, to introduce a resolution for such an amendment to the Constitution, and further directed him to present the committee's views to the Judiciary Committee, to which such resolution must be referred under the rules of the House.

If public sentiment and interest upon the part of our citizens demand that the size of the House should be definitely fixed, then that sentiment will be made known by our citizenship. We feel that such an amendment to the Constitution should be enacted as quickly as Congress can do so, in order that the legislatures of the respective States may be placed in a position to give same their

consideration.

Hon. George Holden Tinkham, Representative from Massachusetts, appeared before the committee and urged that the apportionment be reduced in States where, he claimed, the right to vote was denied or abridged. He was strongly supported by representatives of the colored race who gave instances where their right to vote was denied, especially in the Southern States. Members of Congress from those States vehemently denied that the colored race were denied their rights.

The second section of the fourteenth amendment provides that-

Where the right to vote in any election * * * is denied to any of the male inhabitants of such State, being twenty-one years of age, and citizens of the United States, or in any way abridged, except for participation in rebellion, or other crime, the basis of representation therein shall be reduced in the proportion which the number of such male citizens shall bear to the whole number of male citizens twenty-one years of age in such State.

This amendment was by proclamation declared ratified on the

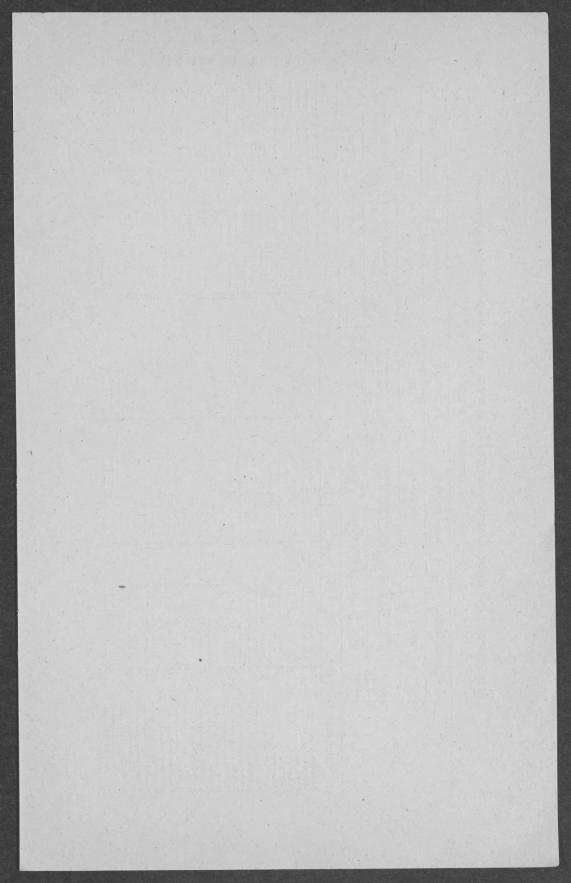
28th day of July, 1868.

It is significant that although since that date five decennial apportionments have passed no effort has been made to reduce the apportionment of any State under the provisions of the amendment. The reason is doubtless to be found in the exceeding difficulty of ascertaining whether, and to what extent, the right to vote may have been denied or abridged. It is, of course, not a justifiable conclusion that because those qualified to vote have not voted they were denied the right to vote. And it is a matter of extreme difficulty, to say the least, to determine in any election to what extent either restrictive laws or intimidation may have resulted, as a matter of fact, in denying the right to vote. This difficulty would be great as to a single State and it would be enlarged proportionally if extended to all the States. Your committee does not believe that such ascertainment is impossible, but it was impressed with the extreme difficulty of such ascertainment and the practical impossibility of such ascertainment within the time at the disposal of the committee.

In general, apportionment committees, charged with presenting for consideration such legislation, could not take the necessary time to hear and consider testimony regarding conditions affecting such right in all the States. The time necessary to make such investigation would extend over many months. For this reason your committee has felt justified and compelled to follow the precedent adopted in previous decennial apportionments. Your committee has not felt justified under the evidence submitted to it to determine whether and to what extent the right to vote has been denied or abridged in all or any of the States, in order to recommend a reduction of representation. It is the belief of the committee that Congress has the power at any time to inquire as to whether any State at any election has denied or abridged the right to vote, but it is clearly of the opinion that such inquiry should be made thoroughly, deliberately, and with care, in order to justify a reduction of representation. Such an inquiry was impossible by your committee in the allotted time, nor did your committee have the power to have witnesses testify under oath.

 $Population, \, number \, of \, Indians \, not \, taxed, \, and \, population \, exclusive \, of \, Indians \, not \, taxed, \\ by \, States, \, 1920.$

State.	Total population, 1920.	Indians not taxed, 1920.	Population, exclusive of Indians not taxed, 1920.
Alabama	2,348,174		2,348,17
Arizona	333,903	24,408	309, 49
Arkansas	1,752,204	2,,00	1,752,20
California	3, 426, 861	830	3, 426, 031
Colorado	939, 629	468	939, 161
Connecticut	1,380,631		1,380,631
Delaware	223,003		223,003
Florida	968, 470		968, 470
GeorgiaIdaho	2,895,832		2,895,832
Illinois	431, 866 6, 485, 280	1,424	430, 445 6, 485, 280
Indiana	2,930,390		0, 485, 280
Iowa	2, 404, 021		2, 930, 390 2, 404, 021
Kansas	1,769,257		1,769,257
Kentucky	2,416,630		2, 416, 630
Louisiana	1,798,509		1,798,509
Maine	- 768,014		768, 014
Maryland	1,449,661		1,449,661
Massachusetts	3,852,356		3,852,356
Michigan	3,668,412		3,668,412
Minnesota	2,387,125	1,469	2,385,656
Mississippi	1,790,618		1,790,618
Missouri	3,404,055	7 070	3, 404, 005
Nebraska	548, 889 1, 296, 372	7,378	541, 511
Nevada	77, 407	1,587	1, 296, 372 75, 820
New Hampshire.	443,083	1,001	443, 083
New Jersey	3, 155, 900		3, 155, 900
New Mexico	360,350	6,922	353, 428
New York	10,384,829	4,240	10,380,589
North Carolina	2, 559, 123		2,559,123
North Dakota	645,680	1,727	643, 953
Ohio	5, 759, 394		5, 759, 394
Oklahoma	2,028,283		2,028,283
Oregon	783, 389		783, 389
Pennsylvania	8,720,017		8,720,017
Rhode Island South Carolina	604,397 1,683,724		604, 397
South Dakota	636, 547	5, 308	1,683,724 631,239
Cennessee	2, 337, 885	0, 500	2, 337, 885
Pexas	4, 663, 228		4,663,228
Jtah	449, 396	1,008	448, 388
Vermont	352, 428	2,000	352, 428
7irginia	2,309,187		2,309,187
Washington	1, 356, 621	2,025	1,354,596
Vest Virginia	1,463,701		1,463,701
Visconsin	2,632,067	762	2,631,305
Wyoming	194, 402	915	193, 487
Total for 48 States	105, 271, 200	60,471	105, 210, 729
District of Columbia	437, 571		
Total, United States	105, 708, 771	60,471	105, 210, 729



	R	atio: 242,4	15.	R	atio: 240,78	30.	R	atio: 239,4	71.	R	atio: 239,0	23.	R	atio: 238,8	27.
		435		436			437				438		439		
State.	Number of Rep- resenta-	Compar	red with House.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep- resenta-	Compar	red with House.	Number of Rep-	Compar	red with House.	Number of Rep-	Compar	red with t House.
, ,	tives.	Gain,	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta tives.	Gain.	Loss.
United States	435	12	12	436	12	11	437	12	10	438	13	10	439	14	1
Alabama Arizona Arizona Arkansas California Colorado Connecticut Dela ware Florida Georgia daho Illinois Indiana Owa Kansas Centucky Ouisiana daine Aaryland Aassachusetts Ifichigan Ifinnesota Ilississippi Ifissouri	10 1 7 14 4 6 6 1 1 2 2 2 2 7 12 10 0 7 7 10 7 10 7 10	3 1	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	10 1 7 14 4 6 6 1 1 2 2 2 7 12 10 0 7 7 10 10 7 7 10 10 10 10 10 10 10 10 10 10 10 10 10	3 1	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	10 1 7 14 4 6 6 1 1 2 2 2 2 7 7 10 8 8 3 6 6 16 15 10 7 7	3 1 1	1 1 1 1 1 2	10 1 7 7 14 4 4 6 6 1 1 1 2 2 2 2 7 7 10 0 0 7 10 10 10 10 10 10 10 10 10 10 10 10 10	3 1 1	1 1 1 1 1 1 1 1 2	10 1 7 14 4 4 6 6 6 1 1 1 2 2 2 7 7 7 10 0 8 8 3 3 6 6 16 16 16 16 17 17 18 18 18 18 18 18 18 18 18 18 18 18 18	3 1	

New Mexico	11.	1	1	1	1
	3	43	43	43	43
North Carolina	1 1	11 1	11 1	11 1	11 1
37 - 41 D-1-4-	3	3	3	3	3
01-1-	04	24 2	24 2	24 2	24 2
Oklahoma	Q 2	8	8	8	8
	0	0	3	3	3
Oregon	0	00	00	36	37 1
Pennsylvania	50	30	00	0	3
Rhode Island	2	3	0	7	7
South Carolina	7	1	1	1	9
South Dakota	3	3	3	3	10
Tennessee	10	10	10	10	10
Texas	19 1	19 1	19 1	20 2	20 2
Utah	2	2	2	2	2
Vermont	1 1	1 1	1 1	1 1	1
	10	10	10	10	10
Washington	6 1	6 1	6 1	6 1	6 1
West Virginia	0	6	6	6	6
	0	11	11	11	11
Wisconsin	1	1		1	1
Wyoming	1	1	1		
Manufacture Control of Control					

	R	atio: 238,69	2.	R	atio: 238,62	28.	R	tatio: 237,64	17.	R	tatio: 236,47	75.	R	atio: 23609	00.
		440			441		442				443		444		
State.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	- Present House.		Number of Rep-	Compared with present House.	
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	440	14	9	441	15	9	442	16	9	443	17	9	444	18	
labama	10			10			10			10			10		
rizona	1			1			1			1			1		
rkansas	7			7			7			7			7		
alifornia	14	3		14	3		/14	3		14	3		15		
olorado	4			4			4			4	0		10	4	
onnecticut	6	1		6	1		6						4		
elaware	1	-		1	1		1	1		0	1		6	1	
lorida.	1			4			1			1			1		
eorgia	12						4			4			. 4		
	2			12			12			12			12		
laho				2			2			2			2		
linois	27			27			27			27			27		
ndiana	12		1	12		1	12		1	12		1	12		
)wa	10		1	10		1	10		1	10		1	10	7	
ansas	7		1	7		1	7		1	7		1	7		
entucky	10		1	10		1	- 10		1	10		. 1	10		
ouisiana	8			8			8			8		7	0		
aine	3		1	3		1	3		1	3		1	9		
aryland	6			6			6		-	6		1	6		
assachusetts	16			16			16			16					
ichigan	15	9		15	2		15			16			16		
innesota	10	4			4			2			3		16	3	
ississippi				10			10			10			10		
ississippi	8			8			8			8			8		
issouri	14		2	14		2	14		2	14		2	14		
ontana	2			2			2			2			2		
ebraska	5		1	5		1	5		1	5		1	5		
evada	1			1			1			1			1		
ew Hampshire	2			2			2			2			2		
ew Jersey	13	1		13	1		13	1		13	1		13	1	
ew Mexico	1			1			1	di		1	3		1	1	
ew York	43			44	1		44	1		44	1		44		
orth Carolina	11	1		11	1		11	1			1			1	
orth Dakota	3	1		3	1		3	1 1		11	1		11	1	
OI UI I BANULS	0	********		o o			3			3			3		

Ohio	24	2	24	2	24	2	24	2	24	2
Oklahoma	. 8		8		0	1	9	1		1
Oregon	3		3		3		3		9	1
Pennsylvania	37	1	37	1	37	1	3/	1	9	1
Rhode Island	3	***************************************	3		7		7			7
South Carolina	3		2		2		3		:	3
Tennessee	10		10		1. 10		10		10)
Texas	20	2	20	2	20	2	20	2	20	2
Utah	2		2		2		2			
Vermont	1		1	1	1	1	1		10	
Virginia	10		10		10		B	1	10	1
Washington	0	1	6	1	R	1	R	1	(3
Wisconsin	11		11		11		11		1	1
Wyoming	1		1		1		1			1
								2 / / / /		

	R	atio: 235,86	35.	R	atio: 235,76	6.	R	atio: 235,66	32.	R	atio: 235, 34	48.	R	atio: 235,0	15.
		445			446		447			1	448		449		
State.	Number of Rep- resenta-	Compar	red with House.	Number of Rep- resenta-	Compar	ed with House	Number of Rep- resenta-	Compar	ed with House.	Number of Rep-	Compar	red with House.	Number of Rep-	Compar	red with House.
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	445	. 18	8	446	19	8	447	19	7	448	20	7	449	21	
llabama rrizona rrizona rrizona rrizona rainornia bolorado connecticut belaware clorida daho llinois ndiana owa cansas centucky outsiana faine faryland fassachusetts fichigan finnesota fississippi fississippi fississuri fontana ebraska evada ew Hampshire lew Harney ew Mexico ew York	10 1 77 15 4 6 1 1 2 2 2 27 12 10 8 8 10 8 8 10 8 8 16 16 16 16 16 16 16 16 17 17 18 18 18 18 18 18 18 18 18 18 18 18 18	3	1 1 1 2 2 1 1	10 1 1 7 15 4 6 6 1 1 4 4 12 2 2 2 8 10 10 10 8 8 3 3 6 6 16 16 16 16 16 17 17 18 18 18 18 18 18 18 18 18 18 18 18 18	3	1 1 1 1 2 2 1 1	10 1 7 15 4 6 1 1 2 2 2 8 12 10 10 0 8 8 16 16 16 16 16 12 2 2 2 18 18 18 18 18 18 18 18 18 18 18 18 18	1 3 3	1 1 1 2 2	10 1 1 7 15 4 6 1 1 12 2 2 2 8 12 10 0 8 8 16 16 16 16 16 16 16 16 12 2 2 2 8 3 3 4 4 4 4 2 2 2 3 4 4 4 4 4 4 4 4 4 4	3	1 1 1 2	10 1 7 15 4 6 1 1 1 2 2 2 8 12 10 0 8 10 8 3 3 6 16 16 16 16 16 16 16 12 2 2 2 2 8 8 12 10 10 10 10 10 10 10 10 10 10 10 10 10	3	

Ohio	24	2	24	2	24	1 2	1	24	2		25	3
Oklahoma	9	1	9	1	9	1		9	1		9	1
Oregon	3		3		3			3			3	
Pennsylvania	37	1	37	1	37	1		37	1		27	1
Rhode Island	3		3		3			3			9	
South Carolina	7		7		7			7			7	
South Dakota	3		3		3			9	100000000000000000000000000000000000000		3	
Tennessee			10		10			10			. 10	
Texas		2	20	2	20	2		20	9		20	2
Utah	2		2		2			2			2	
Vermont	1		1	1	1		1	1		1	1	1
Virginia	10		10		10			10			10	
Washington	6	1	6	1	6	1		- 6	1		6	1
West Virginia	6		6		6			6			6	
Wisconsin	11		11		11			11			. 11	
Wyoming	1		1		1			1			1	
											1632	

		R	atio: 234,8	57.	R	atio: 234,59	97.	R	atio: 234,10)1.	R	atio: 233,69	99.	R	atio: 233,55	52.
			450			451			452		1	453			454	
	State.	Number of Rep- resenta-	Compar	red with House.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep-	Compar	red with House.	Number of Rep-		red with House.
		tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
-	United States	450	21	6	451	21	5	452	21	4	453	22	4	454	23	
	Alabama	10			10			10			10			10		
A	Arizona	1			1			1			1			1		
A	Arkansas	7			7			. 7			7			8	1	
C	California	15	4		15	4		15	4		15	4		15	4	
	colorado	4			4			4			4			4		
	Connecticut	6	1		6	1		6	1		6	1		6	1	
	Delaware	1			1			1			1			1		
	Tlorida	4			4			4			4			4		
	deorgia	12			12			12			12			12		
	dahollinois	2			2			2			2			2		
	ndiana	28 12	1	***********	28	1		28	1		28	1		28	1	
	owa			0 1	12		1	13 10			13			13		
	Cansas	10 8		1	10 8		1	8		1	10		1	10		
	Kentucky	10			10			10			8			8		
L	ouisiana	8		1	8		1	8		1	10 8		1	10		
	faine	3			0			9			0			8		
	faryland	6		1	0		1	6		1	6		1	9		
	Jassachusetts	16			16			16			16			16		
	Michigan	16	3		16	3		16	3		16	3		16		
	Innesota	10	0		10	0		10	0		- 10	9	.,	10	9	
	Mississippi	8			8			8			8			8		******
V	Aissouri	14		9	15		1	15		1	15			15		
v	Iontana	2		-	9		-	2		-	2		1	10		
Ĭ	Nebraska	6			6			6			6			6		
	Nevada	1			1			1			1			1		
	New Hampshire	2			2			2			2			9		
	New Jersey	13	1		13	1		13	1		14	2		14	2	
Ņ	New Mexico	2	1		2	1		2	1		2	1		2	1	
	New York	44	1		44	1		44	1		44	1		44	1	
	North Carolina	11	1		11	1	/-	11	1		11	1		11	1	
	North Dakota	3			3	1		3	1		3	1		3	1	

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	UIII0	25	0	20	0	- 20	5	25	3	20	
	Oklahoma	9	1	9	1	9	1	9	1	9	1
	Oregon	3		3		3		3		3 .	
	Pennsylvania	37	1	37	1	37	1	37	1	37	1
H	Rhode Island	3		3		3		3		3 .	
	South Carolina	7		7		7		7		7	
20	South Dakota	3		2		3		3		2	
	Tennessee	10		10		10		10		10	
6	Texas	20	2	90	9	20	2	20	2	20	2
9	Utah	2		9		2		2		2	
රා	Vermont	9		9		9		9		9	
	Virginia			10		10		10		10	
1	Washington	6	1	6	1	6	1	6	1	6	1
0	West Virginia	6	1	6	1	6	1	6	1	6	1
-	Wisconsin			11		11		11		- 11	
H	Wyoming	11		111		11		11		11	
	wyoming	1		1		1		1		1	
									The same of the same of		
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	R	atio: 233,3	74.	R	atio: 232,90)3.	R	atio: 232,10	01.	R	atio: 230,91	11.	R	atio: 229,55	55.
		455			456			457			458			459	
State.	Number of Rep- resenta-		red with House.	Number of Rep- resenta-	Compar		Number of Rep- resenta-	Compar	red with House.	Number of Rep-	Compar	ed with House.	Number of Rep-		red with House.
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	455	24	4	456	25	4	457	26	4	458	27	4	459	27	
labama	10			10			10			10	14.00		10		
rizona	1			1			1			1			10		
rkansas	8	. 1		8	1		8	1		8	1		8		
lifornia	15	4	Children and the	15	4		15	1		15	1		15	1	
olorado	4	1000		4			4	-		4	*		4	4	
onnecticut	6	1		6	1		B	1		6					
elaware	1			1	*		1			0	1		6	1	
lorida	1			1			1			1			1		
eorgia	12			12			10			4			4		
	12						12			13	1		13	1	
aho				2			2			2			2		
inois	28	1		28	1		28	1		28	1		28	1	
diana	13			13			13			13			13		
wa	10		1	10		1	10		1	10		1	10		
ansas	8			8			8			8			8		
entucky	10		1	10		1	10		1	10		1	- 11		
ouisiana	8			8			8			8			8		
aine	3		1	3		1	3		1	3		1	3		
aryland	6			6			6			6		1.	6		
assachusetts	17	1		17	1		17	1		17			17		
ichigan	16	3		16	3		16	2		16	2		16	1	
innesota	10			10			10	,		10	0		10	3	
ississippi	8			8			9			8					
issouri	15		1	15			15	*********			********		8		
ontana	10		1	2		1	10		1	15		1.	15		P
	2						2			2			2		
ebraska	0			6			6			6			6		
evada	1			1			1			1			1		
ew Hampshire	2			2			2			2			2		
w Jersey	14	2		14	2		14	2		14	2		14	2	
w Mexico	2	1		2	1		2	1		2	1		2	1	
w York	44	1		45	2		45	2		45	2		45	2	
orth Carolina	11	1		11	1		11	1		11	1		11	1	
orth Dakota	3	The second second		3	-		3	-		3	1		3	. 1	

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Ohio	25	3 .	 25	3	25	3 -	
Oklahoma	9	1.	 9	1	9	1.	
Oregon	3		 3		38		
Pennsylvania	37	1 .	 37	1	- 00	4.	
Rhode Island	3		 3		9		
South Carolina	7		 7		2		
South Dakota	3		 3		10		
Tennessee	10		 10 20		20	9	
Texas	20	2 -	 20	2	20	2 -	
Utah	2		 2		2		
, Vermont	10		 10		10		
Virginia	10		 6		6	1	
Washington	0	1 .	 6	1	6		
West Virginia	11		 11		11		
Wisconsin	11		 1		1		
Wyoming	1	********	 -				

	I	Ratio: 228,8	882.	R	atio: 228,47	77.	R	atio: 227,88	50.	R	atio: 227,51	15.	R	atio: 227,3	40.
		460			461			462	N. Company		463			464	
State.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep- resenta-	Compar		Number of Rep- resenta-	Compar	red with House.	Number of Rep-	Compar	ed with House.	Number of Rep-	Compar	red with House.
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	460	27	2	461	28	2	462	29	2	463	30	2	464	31	
abama	10			10			10			10	•		10		
rizona	1			1			1			1			1		
rkansas	8	1		8	1		8	1		8	1		8	1	
lifornia	15	4		15	4		15	4		15	4		15	4	
olorado	4			4			4			4			4		
nnecticut	6	1		6	1		6	1		6	1		6	1	
elaware	1			1			1			1			1		
orida	4			- 4			4			4			4		
eorgia	13	1		13	1		13	1		13	1		13	1	
aho	2			2			2			2			2		
inois	28	1		28	1		28	1		29	2		29	2	
diana	13			13			13			13			13		
wa	11			11			11			11			11		
ansas	8			8			8			8			8		
entucky	11			11			11			11			11		
ouisiana	8			8			8			8			8		
aine	3		1	3		1	3		1	3		1	3		
aryland	+ 6			6			6			6		-	6		
assachusetts	17	1		17	1		17	1		17	1		17	/1	
ichigan	16	3		16	3		16	3		16	3		16	3	
innesota	10			10			10			10	0		10	0	
ississippi	8			8			8			8			8		
issouri	15		1	15		1	15		1	15		1	15		
ontana	2			2			2			2		-	2		
ebraska	. 6			6			6			6			6		
evada	1			1			1			1			1		
ew Hampshire	2			2			2			2			9		
ew Jersev	14	2		14	2		14	2		14	9		14	9	
ew Mexico	2	1		2	1		2	1		2	1		2	1	
w York	45	2		45	2		46	2		46	2		46	2	
orth Carolina	11	1		11	1		11	1		11	1		11	3	
orth Dakota	3	-		3	1		3	1		3	1		3	1	

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Ohio	25	3	25	31	1 25	1 311	25	1 31 1	25	1 21
Oklahoma	.9	1	9	1	9	1	0	1	0	1
Oregon	3		3		3		9	1	9	1
Pennsylvania	38	9	38	9	20		9		9	
Rhodo Island	3	4	9	2	90	4	. 38	2	38	2
South Carolina	7		9		5		3		3	
South Dakota	0		1		1		7		7	
	10		3		3		3		3	
Tennessee	10		10		10		10		10	
Texas	20	2	20	2	20	2	20	2	21	3
Utah	2		2		2		2		2	
Vermont	2		2		2		2		. 2	
Virginia	10		10		10		10		10	
Washington	6	1	6	1.	6	1	6		6	
West Virginia	6		6	1	6-	1	6	1	0	1
Wisconsin	11		12	1	19		10		10	
Wyoming	1		1	1	12	1	. 14	1	12	1
,, j oming	-		1		1		1		1	
						Reserve Blad Control of the		Server and		
						SALES OF STREET				

	R	atio: 226,84	9.	R	atio: 226,17	6.	R	atio: 225,52	2.	R	atio: 224,84	1.	R	atio: 224,16	1.
		465			466		,	467			468			469	
State.	Number of Rep-	Compar	ed with House.	Number of Rep-	Compar	ed with House.	Number of Rep-		red with House.	Number of Rep- resenta-	Compar	ed with House.	Number of Rep-	Compar	ed with House.
	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
/ United States	465	32	2	466	33	2	467	34	2	468	35	2	469	36	
labama	10			10			10			10			10		
rizona	1			1			1			1			1		
rkansas	8	1		8	1		8	1		8	1		8	12	
alifornia	15	1	********	15	1		15	1	***********	15	Ā	**********	15	4	
	10	-		4	-		4			4			4	*	
olorado	2	***************************************		6			6	1		6	1		6	1	
	0	1	*******	0	1		1	1		1	1		1	1	
elaware	1		********	1			1			1	********		1		
lorida	4			4			4	*********		4			4		
eorgia	13	1		13	1		13	1		13	1	*********	13	1	
aho	2			2			2			2			2		
inois	29	2		29	2		29	2		29	2		29	2	
diana	13			13			13			13			13		
wa	11			11			11			11			11		
ansas	8			8			8			8			8		
entucky	11			11			11			11			11		
ouisiana	8			8			8			8			- 8		
aine	3		1	3		1	3		1	3		1	3		
arvland	6			6			6			6			6		
assachusetts	17	1		17	1		17	1		17	1		17	1	
ichigan	16	3		16	3		16	3		16	3		16	3	
innesota	11	1		11	1		11	1		11	1		11	1	
ississippi	8			8			8			8			8		
issouri	15		1	15		1	15		1	15		1	. 15		
ontana	2		1	2			2			2			2		
braska	6			6			6			6			6		
evada	1			1			1			1			1		
w Hampshire	2			2			2			2			2		
ew Jersey	14			14	2		14	2		14	2		14	2	
		2		2	1		2	1		2	1		2	1	
w Mexico	2	1		46	3		46	2		46	2		46	0	
ew York	46	3			3		11	0		11	0		11	0	
orth Carolina	11	1		11	1			1			1			1	
orth Dakota	3			3			3			3			3		

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Ohio	25	1 3	I	25	3		26	4	26	4	 26	4	
Oklahoma	9	1		9	1		9	1	9	1	 9	1	
Oregon	3			3			3		3		 3		
Pennsylvania	38	2		39	3		39	3	39	3	 39	3	
Rhode Island	3			3			3		3		 3		
South Carolina	7			7			7		1		 0		
South Dakota	3			3			10		10		 10		
Tennessee	10	1		10			10		21	9	 21	3	
Texas	21	3		21	3		21	0	21	In GOSACIO	 2	2 - 2 - 3	
Utah	2			2			9		2		 0		
Vermont	10			10			10		10		 10		
Virginia	10	1		10	1		6	1	6	1	 6	1	
Washington West Virginia	0			6			6		7	1	7	1	
Wisconsin	19	1		12	1		12	1	12	1	 12	1	
Wyoming	1	-		1	No. of the last		1		1		 1		
vv y Oming		1								11 11 11 11			
		1	1		1	1							

Apportionment of each number of Representatives from 435 up to 483, inclusive, by the method of major fractions—Continued.

State,	Ratio: 223,731.			Ratio: 223,437.			Ratio: 223,132.			R	atio: 222,8	41.	Ratio: 222,594.		
										473			474		
	Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	Compared with present House.		Number of Rep-	Compared with present House.		Number of Rep-	Compared with present House.	
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	470	37	2	471	38	2	472	39	2	473	40	2	474	41	
labama	10			11	1		11	1		11	-				
rizona	1			1			1	-		11	1		11	1	
rkansas	8	1		8	1		8	1					1		
alifornia	15	4		15	Ā		15	1	********	8	1		. 8	1	
olorado	4			4	7		4	4		15	4		15	4	
onnecticut	6	1		6	7		6	*********		4			4		
elaware	1	-		0	1		0	1		6	1		6	1	
lorida	1			1	*********		1	********		1			1		
leorgia	13			4			4			4			4		
daho		1	********	13	1		. 13	1		13	1		13	1	
linois	2			2			2			2			2	1	
	29	2		29	2		29	2		29	2		29		
ndiana	13			13			13			13	4		13	2	
owa	11			11			11			11					
ansas	8			8			8			8			11		
entucky	11			11			11						8		
ouisiana	8			8			11			11			11		
aine	3		1	3			3	*******		8			8		
aryland	6			6		1			1	3		1	3		
assachusetts	17	1		17			6			7	1		7	1	
ichigan	16	1 9			1		17	1		17	1		17	1	10000
innesota	11	0		16	3		16	3		16	3		16	3	
ississippi		1		11	1		11	1		11	1		11	1	
issouri	8			8			8			8			8	-	
	15		1	15		1	15		1	15		1	15		
ontana	2			2			2			2		1	10		
ebraska	6			6			6		100000	6			2		
vada	1			1			1			1			0		
ew Hampshire	2			2			2			2			1		
w Jersey	14	2		- 14	2		14	2					2		
w Mexico	2	1		2	1		2	2		14	2		14	2	
w York	46	3		46	2			1		2	1		2	1	
orth Carolina	11	1		11	0		47	4		47	4		47	4	
orth Dakota	3	1			1		11	1		11	1		11	î.	
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Ohio	26	1 41	26	1 4		26	1 4	26	4		4
Oklahoma	0	î	9	1		9	1	9	1	9	1
	1	1	4	1		4	1	4	1	4	1
Oregon	90	1	20	9		20	3	20	3	39	3
Pennsylvania	39	3	99	0		9		2		3	
Rhode Island	3		3			0		0	4	8	1
South Carolina	8	1	8	1		8	1	0	1	3	
South Dakota	3		3			3				11	
Tennessee	10		10			10		10		11	1
Texas	21	3	21	3		21	3	21	3	21	3
	9		0		The second second	2		0		2	
Utah	2		2			9		9		2	
Vermont	2		10			10		10		10	
Virginia	10		10			10		6	1	6	1
Washington	6	1	6	1		0	1		40	7	1
West Virginia	7	1	7	1		7	1		1	10	1
Wisconsin		1	12	1		12	1	12	1	14	
Wyoming			1			1		1		1	
wyoming									A PARTY OF THE PAR		
					1	1	1				

	R	atio: 222,43	30.	R	atio: 221,68	81.	R	atio: 220,89	97.	R	atio: 220,44	48.	R	atio: 220,0	29.
	475			476			477			478			479		
State.	Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	Compared with present House.		Number of Rep-	Compared with present House.		Number of Rep-	Compared with present House.		Number of Rep-	Compared with present House.	
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	475	42	2	476	43	2	477	44	2	478	45	2	479	46	
labama	11	1		11	1		11	1		11	1		11	1	
rizona	1			1			1			1	022		1	-	
rkansas	8	1		8	1		8	1		8	1		8	1	
alifornia	15	4		15	4		16	5		16	5		16	1 5	
olorado	4			4			4			4			4	9	
onnecticut	6	1		6	1		6	1		6	1		6		
elaware	1			1			1	-		1	1		0	1	
lorida	4			4			4			1			1		
eorgia	13	1		13	1		13			4			4		
aho	2	1		2	1		2	1		13	1		13	1	
inois	29	2		29	2			2		2			2		
diana	13	4		49	4		29	2		29	2		29	2	
				13			13			13			13		
wa	11			11			11			11			11		
ansas	8			8			8			8			8		
entucky	11			11			11			11			11		
ouisiana	8			8			8			8			8		
aine	3		1	3		1	3		1	3		1	3		
aryland	7	1		7	1		7	1		7	1		7	1	
assachusetts	17	1		17	1		17	1		17	1		18	2	
ichigan	16	3		17	4		17	4		17	4		17	1	
innesota	11	1		11	1		11	1	/	11	1		11	1	
ississippi	8			8			8			8			8	1	
issouri	15		1	15		1	15		1	15		1	15		
ontana	2			2			2		-	20		1	2	********	133
braska	6			6			6			6			6		
vada	1			1			1			0			6	*********	
	2			2			2	*********		1	********		1		
w Hampshire	14	2		14	*********					2	*********	********	2		
		2			2	********	14	2	********	14	2	********	14	2	
w Mexico	2	1		2	1		2	1		2	1	********	2	1	
w York	47	4		47	4	*******	47	4		47	4		47	4	
orth Carolina	12	2		12	2		12	2		12	2		12	2	
orth Dakota	3			3	ALCO ALL AND ADDRESS OF THE PARTY OF THE PAR	Control of the	3			3			3	-	

Ohio	26	4	26	1 4	26	4		26	4	26	4
Oklahoma	9	1	9	1	9	1		9	1	9	1
Oregon	4	1	4	1	4	1		4	1	4	1
Pennsylvania	30	0	30	3	39	3		40	4	40	4
Rhode Island	9	0	3		3			3		3	
	0		8	1	8	4		8	1	8	1
South Carolina	0	1	9	1	3			3		3	
South Dakota	3		11	1	11	1		11	1	11	1
Tennessee		1	11	1	21	9		21	3	21	3
Texas	21	3	21	0	9			2		2	
Utah	2		2		2			2		2	
Vermont	2		2		10	*********		10		40	
Virginia	10		10	***************************************	10			6	1	6	1
Washington		1	6	1	0	1		7	1	7	1
West Virginia	7	1	7	1	1	1		10	1	12	1
Wisconsin	12	1	12	1	12	1		12	1	- 4	
Wyoming	1		1		1		********	1			

	Ratio: 219,882.				Ratio: 219	,728.		Ratio: 219	,525.	Ratio: 218,986.		
		480			481			482		483		
State.	Number of Rep- resenta-	present House.		Number of Rep- resenta-	Compared with present House.		Number of Rep- resenta-	Compar	red with House.	Number of Rep-	Compared with present House.	
	tives.	Gain.	Loss.	tives.	Gain.	Loss.	tives.	Gain.	Loss.	resenta- tives.	Gain.	Loss.
United States	480	47	2	481	48	2	482	48	1	483	48	
abamaizona	11	1		11	1		11	1		11	1	
kansas	- 1 8			1			1			1		
lifornia	16	5		8 16	1		8	1		8	1	
lorado	4	0		10	5		16	5		16	5	
nnecticut	6	1		4			4			4		
laware	1	-		1	1		6	1		6	1	
orida	4			1			1			1		
orgia	13	1		13	1		4			4		
aho	2			2	1		13	1		13	1	
nois	29	2		30	3		2			2		
liana	13			13	0		30	3		30	3	
Wa	11			11			13			13		
nsas	8			8			8			11		
ntucky	11			11			11			8		
uisiana	8			8			11			11		
ine	3		1	3			3			8		
ryland	7	1		7	1	1	5		1	4		
ssachusetts	18	2		18	2		18	1	*********	7	1	
chigan	17	4		17	4		17	. 2		18	2	
	11	1		11	1			4		17	4	
sissippi	8			8	-		11	1		11	1	
Souri	15	9 11 11 11	1	15	*********		10			8		
ntana	2			9		1.	16			16		
oraska	6			6			2			2		
ada	1			1			6			6		
v Hampshire	2			2			1			1		
v Jersey	14	2		14			2			2		
v Mexico	2	1		2	2		14	2		14	2	
Y YORK	47	4		47	1		2	1		2	. 1	
th Carolina.	12	2		12	4		47	4		47	4	
th Dakota	3	2		3	2		12	2		12	2	

Ohio	26	4	26	4		26	4	26	4
Oklahoma	9	1	9	1		9	1	9	1
Oregon	4	1	4	1	*	4	1	4	1
Pennsylvania	40	4	40	4		40	4	3	T
Rhode Island	3		9			8	1	8	1
South Carolina	3	1	3			3		3	
South Dakota Tennessee.	11	1	11	1		11	1	11	1
Tennessee	21	3	21	3		21	3	21	3
Utah	2		2			2		0	
Vermont	2		2			11		11	1
Virginia	11	1	11	1		6	1	6	1
Washington	7	1	7	1		7	1	7	1
West Virginia	12	1	12	1		12	1	12	1
Wyoming	1		1			1		1	
W yourng									

Boundary ratios and ratios for division.

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Boundary ratios.	Ratios for divi- sion midway between bound- ary ra- tios.	Total number of Representatives in the House.	State receiving the additional Representatives.	Total number of Representatives for State.	Bound- ary ra- tios.	Ratios for divi- sion midway between bound- ary ra- tios.	Total number of Representatives in the House.	State receiving the additional Representatives.	Total number of Representatives for State.
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233,770 233,627 233,476 233,272 232,534 231,667 230,155 228,954	233, 699 233, 552 233, 374 232, 903 232, 101 230, 911 229, 555	453 454 455 456 457 458 459	New Jersey Arkansas Massachusetts New York Pennsylvania Georgia Kentucky	14 8 17 45 38 13	221,034 220,760 220,135 219,923 219,840 219,616 219,433 218,539	220, 897 220, 448 220, 029 219, 882 219, 728 219, 525 218, 986	477 478 479 480 481 482 483	California	10 44 13 11 30 11

VIEWS OF THE MINORITY.

The undersigned members of the Committee on the Census dissent from the views of the majority of said committee as expressed in the report filed herein.

We are opposed to increasing the membership of the House of Representatives as provided in the reported bill and favor maintaining such membership at the present number, namely, 435.

It is our opinion that there is no public demand for an increased membership of the House; in fact, we believe that popular opinion is opposed to any increase whatsoever. Our citizens are already taxed more than \$5,000,000,000 per year to meet the annual public expenditures, and we do not feel that the proposed additional burden is either necessary or can be justified.

is either necessary or can be justified.

Furthermore, we believe that the efficiency of the House will not be increased by adding to its membership, but such action will result in that body becoming more unwieldy and cumbersome than it is at the present time. Increased membership means greater delay in

the transaction of the public business.

There is no public service that can be rendered by 483 Members that can not be rendered just as efficiently, if not more so, by 435 Members. The contention that the duties of Members have materially increased during the past 10 years is not a convincing argument in favor of an enlarged membership. Additional clerks, when necessary, will undoubtedly care for any increase in the work required of Members.

The committee having declined to investigate, with a view of ascertaining the cost of the proposed increased membership, individual members are left to gather such information as best they can. It is admitted that conditions, both in the Capitol and the House Office Building are such that additional Members can not be provided for in either building. The increased membership, if authorized, must secure quarters elsewhere, and any present arrangement would be only temporary. The erection of a new office building, at a cost of from four to five million dollars, will be necessary.

The proposed measure would, if adopted, increase the salary for Members \$360,000 annually; clerk hire \$176,640; mileage, estimated, \$240,000; franks—messages and postage estimated—\$240,000; stationery allowance, \$6,000; additional force for maintenance of quarters, \$70,000; in all, more than a million dollars annually.

The effect of reapportionment upon any particular State or district should not be considered. The one question to be met is that of the general welfare—the welfare of the entire country. Reapportionment and the membership of the House are not local questions. They are general in their nature and affect the entire country and all of the people.

Without an increased membership the States will still maintain that proportional representation to which they are entitled, according to population and provisions of the Constitution. Hence no injustice

would be done, but much good should result.

It is unwise that the membership of the House should be determined by the population of the slowest growing States. Furthermore, reduction in representation of a State is not without precedent. Eighteen States have heretofore had their congressional representation reduced by various apportionment acts—several of them more The membership of the House was reduced in 1840.

There has been no increase in territory since the last apportionment and without the acquisition of continental territory there can be none that will materially affect the districts as they now exist. Certainly the increase in population has not been abnormal. The increased facilities for transportation, communication and association of members with their constituents, together with recent increased clerical force allowed to members, should be sufficient to take care of any increase in population that has or will occur within the next decade.

The question here presented is not new, but is one that recurs every 10 years. The membership of the House can not be increased indefinitely. A stop must be made sometime, and in our opinion no time will ever be more opportune than the present, for we believe that a point has been reached where increased membership will result in

decreased efficiency.

We do not believe that the proposal of a Constitutional amendment limiting the membership of the House to 500 should be considered at this time. It would be unwise for us to attempt to determine the membership of the House for all future time. Under ordinary conditions the population of this Nation within the next 30 years will be at least 150,000,000, hence we view the direction of the committee in ordering its chairman to report a bill proposing to limit the membership of the House in the future to 500 members as an admission of the entire committee that the present proposed increase is unwarranted.

Feeling that our views reflect the sentiment of the public, we do not concur in the opinion of the majority, but recommend that reapportionment shall be upon the basis of 435, in accordance with

provisions now prevailing. Respectfully submitted.

Louis W. Fairfield. JAMES P. GLYNN. HENRY E. BARBOUR. W. W. LARSEN. H. D. STEPHENS. S. M. BRINSON.